



UNITED NATIONS
ETHIOPIA



COVID-19
RESPONSE

MINISTRY OF FINANCE

Government of Ethiopia and United Nations

Annual joint Work Plan

EFY 2013/14

(October 2020- December 2021)

Project Title: Socio-Economic Response and Recovery in Ethiopia in the Aftermath of COVID-19

UNSDCF Pillar: Prosperity

UNSDCF Outcome:

OUTCOME 3: All people in Ethiopia benefit from an inclusive, resilient and sustainable economy

Indicative Outputs (UNSDCF)

OUTPUT 3.1: Policies, regulations and institutions strengthened to create decent jobs and to promote equal access to finance for micro, small and medium enterprises to invest in their productivity and competitiveness.

OUTPUT 3.2: Access to decent jobs, employment and livelihood opportunities in formal and informal sectors improved particularly for youth and women.

OUTPUT 3.4: Social protection programs and systems strengthened to enhance resilience of the most vulnerable people.

Implementing Partners:

1. Jobs Creation Commission (JCC)
2. Ministry of Trade and Industry (MoTI)
3. Ministry of Labour and Social Affairs (MoLSA)
4. Ministry of Agriculture (MoA)

Responsible Party/ies

Brief Description of the Project

COVID-19 is now a global pandemic sowing death and causing enormous disruption to livelihoods as well as social and economic systems worldwide. Ethiopia like other countries around the globe has also been battling to contain the spread of COVID-19. The first case in the country was reported on 13 March 2020 in Addis Ababa. Following the first case

reporting, UN agencies came together to assess the socio-economic impact of the pandemic mainly on jobs, businesses, agriculture and rural economy as well as on social services and social protection. The impact assessment led to the formulation of a proposed national response and recovery plan (the 'Integrated Proposal') for consideration by Government. Using its own thinking and the Proposal as points of reference, the Ministry of Finance (MoF) requested the UN to meet with line ministries/agencies/commissions to identify priority actions for urgent implementation. UN agencies, coordinated by UNDP as the technical lead, held three rounds discussions with Government stakeholders – at both Ministerial and technical levels – to develop this 15-month Joint Action Plan (JAP), guided by the MoF, to enable national partners to implement response and recovery measures to protect jobs and enterprises as well as agriculture and the rural economy.

The main objective of the JAP is to help design, implement, monitor and evaluate evidence-based and gender-sensitive measures to maintain the productive base and firm structure (formal/informal) as well as employment levels of the economy, in the formal and informal sectors, whilst preventing a damaging breakdown between sectors (especially agriculture and non-agriculture). Geographical focus areas will include but not be limited to the Federal level, mainly in Addis Ababa, with the aim of extending the reach of measures quite quickly (within 2-3 months) to the most impacted regions.

<p>UNSDCF Programme Period: 2020 to 2025</p> <p>Atlas Award ID (for UNDP only): _____</p> <p>Start date: October 2020</p> <p>End date: December 2021</p> <p>PAC meeting date:</p> <p>Management Arrangement: the full range of modalities available under the GoE-UN Programme Implementation Manual</p>	<p>October 2020 to December 2021 JAP budget:</p> <p>Total resources required: USD 444,550,000</p> <p>Total available resources: USD 36,999,357 (repurposed and new)</p> <p>UNDP: USD 7,331,000</p> <p>ILO: USD 5,850,000</p> <p>UNIDO: USD 1,250,000</p> <p>FAO: USD 21,282,812</p> <p>IFAD: USD 1,060,545</p> <p>MoA: USD 225,000</p> <p>Government of Ethiopia: TBD</p> <p>Total allocated resources: _____</p> <ul style="list-style-type: none"> • Regular (TRAC) _____ • Other: _____ * Donor _____ * Government _____ <p>• Unfunded Budget: USD 407,550,643</p>
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1. Agreed by JCC:



Date:

2. Agreed by MoTI:

Melaku Alebel
Minister



Date:

Oct 27/2020

3. Agreed by MoLSA:

Ergogie Tesfaye (PhD)
Minister



Date:

4. Agreed by MoA:



Date:

Nov 2/2020

5. Agreed by MoF:

Yasm in Wohabrebbi
State Minister



Date:

6. Agreed by UN (RC/HC on behalf of FAO, IFAD, ILO, UNDP and UNIDO)



Date:

16/Nov/2020

Action Plan for Thematic area 1: Protecting Jobs and Sustaining Businesses (wage subsidy, grants, workplace safety and health)

Name of Lead Implementing Partner/s: JCC with MoLSA + MoTI

Supporting UN agency: UNDP + ILO

Total Budget: USD 347,800,000

Available Resources (UN): USD 11,681,000 (UNDP + ILO)

Available Resources (Government): USD X (TBD)

Current Resource Gap: USD 336,119,000

EXPECTED PROJECT OUTPUTS <i>And baseline, associated indicators and annual targets</i>	PLANNED ACTIVITIES <i>List activity results and associated actions</i>	TIMEFRAME								Responsible party	PLANNED BUDGET (USD)		Total resource need	
		Ethiopian FY 2013/14				UN FY					Funding source	Budget description		Amount (million USD)
		2013		2014		2020		2021						
		Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1		Q2	Q3		Q4
RESPONSE														
<p>Outcome A.1: Operations and Viability of At-Risk MSMEs and Large Enterprises Secured</p> <p>Output A.1.2: Deploying measures for related to financial instruments including guaranteees and grants (MSME access to finance in the formal and informal sectors)</p> <p>Indicators: # of MSMEs accessing guarantee scheme Baseline: TBD Targets: 1220 MSMEs accessing loan through guarantee</p>	<p>3.389</p> <ul style="list-style-type: none"> Establish a federal guarantee scheme that can support a loan scheme for formal and informal sector MSMEs in the most impacted sectors + provide grants (especially for micro enterprises in the informal sector) – both to include a component of BDS. 	3.389	JCC	UNDP (TRAC)	3.389	30m								

<p>Output A.1.3: Support MSMEs and large enterprises in the hardest hit sectors/ sub-sectors to tackle labour-related costs- (wage subsidies and coverage of operational costs)</p> <p>Indicators: # of MSMEs receiving operational cost support</p> <p># jobs receiving subsidy and protected</p> <p>Baseline: TBD</p> <p>Targets:</p> <ul style="list-style-type: none"> • 35,245 firms supported with operational cost • 130,636 jobs receive wage subsidy and protected • Delivery mechanism established • Implementation guideline developed 	<ul style="list-style-type: none"> • JCC and MoLSA to agree on the delivery mechanisms 							JCC & MoLSA							
	<ul style="list-style-type: none"> • Develop and finalize detailed guidelines for the implementation of wage subsidy and loan guarantee, including eligibility criteria, selection process, monitoring mechanisms, and compliance from firms through social dialogue (tripartite plus) 								JCC & MoLSA						
	<ul style="list-style-type: none"> • Develop user friendly platform to deliver the service 								JCC & MoLSA						
	<ul style="list-style-type: none"> • Launch communication campaigns to publicize the service 								JCC & MoLSA						
	<ul style="list-style-type: none"> • Provide wage subsidies and coverage of operational cost for impacted and identified MSMEs 	1.442	1.25	1.25	1.25	1.25	1.25	1.25	JCC & MoLSA	UNDP (trac) - 1.442m	6.442	Wage subsidy & operational cost for 3months = to be channelled through Finance institutions	290m		
	<ul style="list-style-type: none"> • Delivery of services, including the monitoring mechanisms which includes labour inspection, setting-up a hotline, and surveys to ensure that firms are complying with requirements 								JCC & MoLSA						
	<ul style="list-style-type: none"> • Adjust service delivery based on the monitoring feedback and lessons learned 								JCC & MoLSA						
	<ul style="list-style-type: none"> • Conduct regular occupational safety and health (OSH) risk assessments and mitigation strategies including OSH protocol at enterprise level 	0.3							MoLSA	ILO	0.3		0.3m		
	<ul style="list-style-type: none"> • Conduct gender sensitive and disability inclusive COVID -19 awareness-raising initiatives 								MoLSA					0.5m	
	<p>Output A.1.4: Workplace, safety and health measures secured</p> <p>Indicators: # of MSMEs with OSH risk assessment</p> <p># of firms receiving PPEs</p>														

# of labour inspectors capacitated	• Provide PPEs (gloves, masks, sanitizer, and thermal scanners) and disinfect workplaces to protect worker safety.		0.02	0.01	0.01	0.01	0.01	0.01	0.01	MoLSA	ILO		0.05	1m
Baseline: TBD Targets: TBD	• Put in place emergency preparedness plan and standard operating procedure to deal with COVID, including workplace testing & contact tracing									MoLSA				1.5m
	• Strengthen the capacities of labour inspectors		0.25	0.25						MoLSA	ILO		0.5	1m
Subtotal (per quarter)		5.131	1.52	1.51	1.26	1.26	1.26							
Subtotal (per half year)		5.131	3.03			2.52								
Subtotal (EFY 2013 and EFY 2014)			8.161			2.52							10.681	324.3m
Outcome A.3: Foundations for Business Support Services of MSME Strengthened														
Output A.3.1: Undertake survey, improve registration and data management of MSMEs (establish digitalized MSMEs information system to improve the service delivery)	• Sharing of enterprise registration data	0.5								JCC	UNDP		0.5	0.5m
	• Assessment of current data sources													
	• Integration with new data sources (including the BEU data)													
	• In-placing digitally accessible information system													
	• Create efficient and effective one-stop-shop services to MSMEs service													
Indicators: Digitalization of MSMEs information system														
Baseline: 0 Targets: Digitalized MSMEs info system established														
Subtotal (per quarter)		0.5	0	0	0	0	0	0	0					
Subtotal (per half year)		0.5	0	0	0	0	0	0	0					
Subtotal (EFY 2013 and EFY 2014)			0.5										0.5	0.5m

RECOVERY

Outcome A.1: A Single, Empowered, Institutional Champion in Government for MSMEs Established

<p>Output A.1.1: Institutional arrangement for service delivery in place.</p> <p>Indicators: Establishment and operationalization of business emergency unit (BEU)</p> <p>Baseline: 0 Targets: Business emergency unit established and operational</p>	<ul style="list-style-type: none"> Establish roles and responsibilities of relevant institutions and data sharing mechanisms (MOLSA, JCC, POESSA, EIC, Tax authority, MoTI etc.) 	0.25	0.25					JCC & MoLSA & MoTI	UNDP	Salary of BEU staff including in regions	0.5	1m
	<ul style="list-style-type: none"> Develop job description and recruitment of staff for the BEU 	0.25	0.25									
	<ul style="list-style-type: none"> Implement the support to businesses 											
	<p>Subtotal (per quarter)</p> <p>Subtotal (per half year)</p> <p>Subtotal (EFY 2013 and EFY 2014)</p>	0.25	0.25	0.00	0.00	0.00	0.00	0.00				0.5

Outcome A.2: Strengthened Horizontal and Vertical Integration of MSMEs in Value Chains

<p>Output A.2.2: Integrate MSMEs with the supply chains for industrial parks</p> <p>Indicators: # of MSMEs integrated with industrial parks</p>	<ul style="list-style-type: none"> Identify criteria for MSMEs to integrate to IPs Select eligible MSMEs Provide technical assistance to MSMEs Organise networking events with these MSMEs and IP firms to foster partnership 							MoTI & JCC				2m
	<p>Subtotal (per quarter)</p> <p>Subtotal (per half year)</p> <p>Subtotal (EFY 2013 and EFY 2014)</p>											

<p>Baseline: 0</p> <p>Targets: TBD</p>	<ul style="list-style-type: none"> Ensure MSME compliance with labour law and international labour standards Facilitate BoLSAs and job centres presence in all industrial parks 	<p>MolSA</p>		
<p>Output A.2.4: Reinforce the capacity of a 'one window' service to SMEs to improve decent employment through increasing digitalization of services</p>	<ul style="list-style-type: none"> Develop digital labour market information system Revise and digitalize public employment services Revise and digitalize labour administration system 	<p>MolSA</p>		<p>5m</p>
<p>Indicators: Establishment of digital labour market information and administration system</p>	<ul style="list-style-type: none"> Create a digital one-stop-shop services to MSMEs 	<p>JCC & MolSA</p>		
<p>Baseline: 0</p> <p>Targets: Establish one system</p>				
<p>Subtotal (per quarter)</p>				
<p>Subtotal (per half year)</p>	<p>0</p>	<p>0</p>	<p>0</p>	<p>0</p>
<p>Subtotal (FY 2013 and FY 2014)</p>	<p>0</p>	<p>0</p>	<p>0</p>	<p>7m</p>
<p>Outcome A.3: Strengthened Enabling Environment and Operational Capabilities</p>				
<p>Output A.3.1: Operational capabilities strengthened for e-investment support and advisory services (such as access to BDS)</p>	<ul style="list-style-type: none"> Establish and publish a database of BDS providers for MSMEs Develop and promote success stories on the impact of BDS on MSMEs productivity Provide matching grants to access BDS for selected credit constrained MSMEs Provide technical assistance to BDS providers to improve their services to MSMEs 	<p>JCC</p>		<p>10m</p>
<p>Indicators:</p> <p>Baseline: 0</p> <p>Targets: TBD</p>				

Output A.3.3: Revamped activation measures (including on policies and strategies) to transit workers, including those exiting social assistance programmes Indicators: # of MSMEs integrated with Industrial parks Baseline: 0 Targets: TBD	<ul style="list-style-type: none"> • Revise national employment and OSH policies and strategies <ul style="list-style-type: none"> ○ Create awareness on policies and strategies ○ Implementation of the policies and strategies ○ Develop strategy to facilitate the transition of informal sector to the formal sector. • Establish OSH Institute • Develop employment insurance scheme • Adopt a new market-driven policy and strategy of MSMEs with a clear focus on e-commerce and e-financial services: 				5m
Subtotal (per quarter)	0	0	0	0	0
Subtotal (per half year)	0	0	0	0	0
Subtotal (EFY 2013 and EFY 2014)	0	0	0	0	15m
Total (per quarter)	5.881	1.77	1.51	1.26	1.26
Total (per half year)	5.881	3.28	2.52	2.52	
Total (EFY 2013 and EFY 2014)	9.161	2.52	2.52		347.8m

Action Plan for Thematic area 2: Resilience and Recovery in Agriculture and the Rural Economy

Name of Lead Implementing Partner/s: MoA

Supporting UN agency: FAO + IFAD

Total Budget: USD 92,630,000

Available Resources (UN): USD 22,343,357 (FAO and IFAD)

Available Resources (Government): USD 225,000 (MoA) + TBD

Current Resource Gap: USD 70,061,643

EXPECTED PROJECT OUTPUTS And baseline, associated indicators and annual targets	PLANNED ACTIVITIES <i>List activity results and associated actions</i>	TIMEFRAME								Responsible party	PLANNED BUDGET (USD)			Total resource need
		Ethiopian FY 2013/14				UN FY					Funding source	Budget description	Amount (million USD)	
		2013		2014		2020		2021						
		Q2	Q3	Q4	Q1	Q2	Q3	Q4						
Outcome 1: Continuity of public and private services to agriculture and the rural economy ensured														
Output 1.1: Efficient rural inputs distribution channels maintained Indicators: # of districts receiving inputs on time. Baseline: TBD Targets: more than 500 of the rural woredas continue to receive inputs	<ul style="list-style-type: none"> Facilitate the distribution of inputs to different locations across the country (transport, loading and unloading, warehousing) 	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	MoA	MoA	0.1	0.5m	
	<ul style="list-style-type: none"> Construction of market shades and small collection centers especially for fruits, vegetable and perishable products 	0.234								MoA	FAO	0.234	1m	
Output 1.2: Efficient post-harvest services and marketing system maintained to keep alive the value chains system	<ul style="list-style-type: none"> Construction of stores for cooperatives and private sector to pool the available production, 	0.25	0.25	0.25	0.25	0.25	0.25	0.328	MoA	FAO	1.07827	6m		

<p>Indicators: # of stores and market shades to be constructed Baseline: TBD Targets: TBD</p> <p>Output 1.3: Reduced impact of desert locust on household food security Indicators: # of farmers received livelihood support Baseline: TBD Targets: at least 70,000 households would receive support</p> <p>Output 1.4: Continuity of service provision to producers ensured in a context of limited travel movement Indicators: TBD Baseline: TBD Targets: TBD</p> <p>Subtotal (per quarter)</p> <p>Subtotal (per half year)</p> <p>Subtotal (EFY 2013 and EFY 2014)</p>	improve quality and capacity of storage and stabilize the																			
	<ul style="list-style-type: none"> Train and demonstrate extension staff, farmers, youth, artisan and other relevant actors in improved postharvest management 				0.12	0.07	0.07	0.07			MoA	FAO		0.26						0.3m
	<ul style="list-style-type: none"> Provide material support to initiate production of metal silo 					0.025	0.025	0.025			MoA	FAO		0.05						0.15m
	<ul style="list-style-type: none"> Assess market opportunities and establish linkage and with micro-finance for credit facilities 			0.04							MoA	FAO		0.04						0.1m
	<ul style="list-style-type: none"> Support to post-harvest and market linkage 			0.115	0.115	0.115	0.115	0.115	0.114	536	MoA	IFAD		0.459536						1.5m
	<ul style="list-style-type: none"> Immediate livelihood support for farmers and pastoralists 	4		4	5	2.4	1				MoA	FAO		16.4						30m
<ul style="list-style-type: none"> Scale up provision of ICT based extension advisory services through supporting provision of ICT equipment, development of content, training of extension services providers, production and dissemination of IEC materials 			0.124	0.05	0.035	0.025				MoA	FAO		0.234						1m	
	4		4.883	5.56	2.945	1.467	806													
	4		10.443	4.412806																
			14.443	4.412806																
																				40.55m

Outcome 2: The food security, nutritional status and livelihoods of the rural population protected

<p>Output 2.1: Production of fast-cycle crops expanded</p> <p>Indicators: # of farmers with access to inputs and created rural seasonal jobs</p> <p>Baseline: TBD</p> <p>Targets: TBD</p>	<p>Enhance access to agricultural inputs (seed, fertilizers and tools) plus cash to meet immediate household needs and create rural seasonal jobs</p>	0.147 488	0.147 488	0.147 488		MoA	IFAD	0.442464	20m
<p>Output 2.2: Production surpluses commercialised</p> <p>Indicators: # of demo sites/facilities established</p> <p>Baseline: TBD</p> <p>Targets: TBD</p>	<p>Facilitate marketing of surplus agricultural produce (strengthening marketing groups, establish commercial demonstration sites)</p> <p>Develop guidelines and establish irrigation demonstration facilities</p> <p>Train and demonstrate extension staff and farmers in improved on-farm water management and crop production practices</p>	0.15	0.1	0.06	0.06	MoA	FAO	0.37	1m
<p>Output 2.3: Agro-processing of fruits and value addition to vegetables production increased</p> <p>Indicators: # of ACPZ supported</p> <p>Baseline: TBD</p> <p>Targets: at least in 4 ACPZs</p>	<p>Support to the Ethiopia's Agro-Commodity Procurement Zones (ACPZ) development: support the acceleration of impact achievement of the existing 4 ACPZ Investment Plans</p>	0.1	0.1	0.05	0.05	MoA	FAO	0.3	0.35m
<p>Output 2.4: Resilience of the livestock sector improved</p>	<p>Provide animal feed to core-breeding livestock including Cash+ to meet household immediate food and non-food needs</p>	0.075	0.5	0.5	0.471 542	MoA	FAO	2.046542	3m
									23m

Action Plan for Thematic area 3: PPE Production and Repurposing of Manufacturing

Name of Lead Implementing Partner/s: MoTI
 Supporting UN agency: UNDP + UNIDO
 Total Budget: USD 4,120,000
 Available Resources (UN): USD 2,750,000 (UNDP -- USD 1.5 m and UNIDO -- USD 1.25 m)
 Available Resources (Government): USD Y (TBD)
 Current Resource Gap: USD 1,370,000

EXPECTED PROJECT OUTPUTS <i>And baseline, associated indicators and annual targets</i>	PLANNED ACTIVITIES <i>List activity results and associated actions</i>	TIMEFRAME								Responsible party	PLANNED BUDGET (USD)			Total resource need
		Ethiopian FY 2013/14				UN FY					Funding source	Budget description	Amount (million USD)	
		2013		2014		2020		2021						
		Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1		Q2	Q3	Q4	
Outcome A.2: MSMEs Repurposed to Support the Response to COVID-19														
Output A.2.1: Mobilize SMEs to repurpose production lines to address immediate public needs Indicators: # of firms/MSMEs practicing repurposing of production lines	<ul style="list-style-type: none"> Conduct rapid assessment to identify repurposing needs and supports and then mitigation measures at workplace Protecting the workforce by putting in place occupational safety measures (e.g. sanitizer, hand masks, etc.) as part of suitable measures of repurposing Capacity building training on repurposing 	0.05								FeSMM IPA	UNIDO	Assessment and set data base	0.05	0.5m
		0.2	0.2							FeSM MIPA	UNIDO	Supply of materials	0.4	0.4m
		0.15	0.15							FeSM MIPA	UNIDO		0.3	0.3m

<p>And got the support to do so</p> <p>Baseline: 0</p> <p>Targets: at least 10 firms obtain the needed support to repurpose</p>	<ul style="list-style-type: none"> Technology related initiatives; e.g. common production lines for clusters (relevant for repurposing) 	0.5	0.5							1.0	1m
	<ul style="list-style-type: none"> Consolidation of gaps related to domestic and local demand with the relevant national health agency 										0.12m
	<ul style="list-style-type: none"> Providing technical and financial support (e.g. equipment and grants) 	0.25	0.25			FESM MIPA			UNDP through UNIDO	0.5	0.5m
	<ul style="list-style-type: none"> Quality assurance for export goods 										0.1m
	<ul style="list-style-type: none"> Innovative simple technology and start-up activities for SMEs producing COVID-19 sanitation devices for Industrial Parks + Integrated Agro-Parks and clusters 	0.25	0.25			FESM MIPA			UNIDO	0.5	0.5m
	<ul style="list-style-type: none"> Strengthen demand and supply aggregation of PPE by identifying needs of public institutions and others 										0.05m
	<ul style="list-style-type: none"> Create predictable information sharing and feedback receiving mechanism for quality assurance 										0.25m
	<ul style="list-style-type: none"> Create synergies, matchmaking among SMEs and large manufacturers 										0.2m
	<ul style="list-style-type: none"> Final evaluation and documentation of best practices 										0.2m
	Total (per quarter)		1.2	1.35	0.2	0	0				
Total (per half year)		1.2	1.55	0	0						
Total (EFY 2013 and EFY 2014)			2.75		0					2.75	4.12m